

2008-09 Federal Budget Briefing on Homeland Security Expenditure

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Contents

This report identifies the 2008-09 Commonwealth budget and expenditure trends for national security.

For the purposes of this paper, the term *homeland security* refers to domestic elements of national security activities.



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The Australian Homeland Security Research Centre undertakes independent, evidence-based analysis of domestic security issues as well as facilitating a range of security related professional development events.

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Summary

The domestic elements of the national security budget in the 2008-09 Commonwealth Budget consisted of \$349.4 million^(a) in new initiatives and \$66.3 million in savings by cancelling or slowing previously announced national security initiatives. Thus, the net new expenditure on national security was \$283.1 million.

This brings the total to \$8.03 billion over the 11 years from 2002-03 to 2011-12.

The increase in expenditure is the smallest increase since 2002-03. This appears to reflect the declining priority given to counter-terrorism issues. Illustrative of this was the absence of the word *terrorism* in the Treasurer's speech, the first time since 2002-03.

	2007-08	2008-09	2009-10	2010-11	2011-12	2007-08 -2011-12
Expense measures – New initiatives ^(a)	11.8	46	22.2	24.5	60.4	164.9
Expenses measures – Cancelled or slowed previously announced national security initiatives	-9.3	-36.6	-9	-6	-5.4	-66.3
Capital measures	1.3	131.8	42.5	1.4	7.5	184.5
Totals	3.8	141.2	55.7	19.9	62.5	283.1

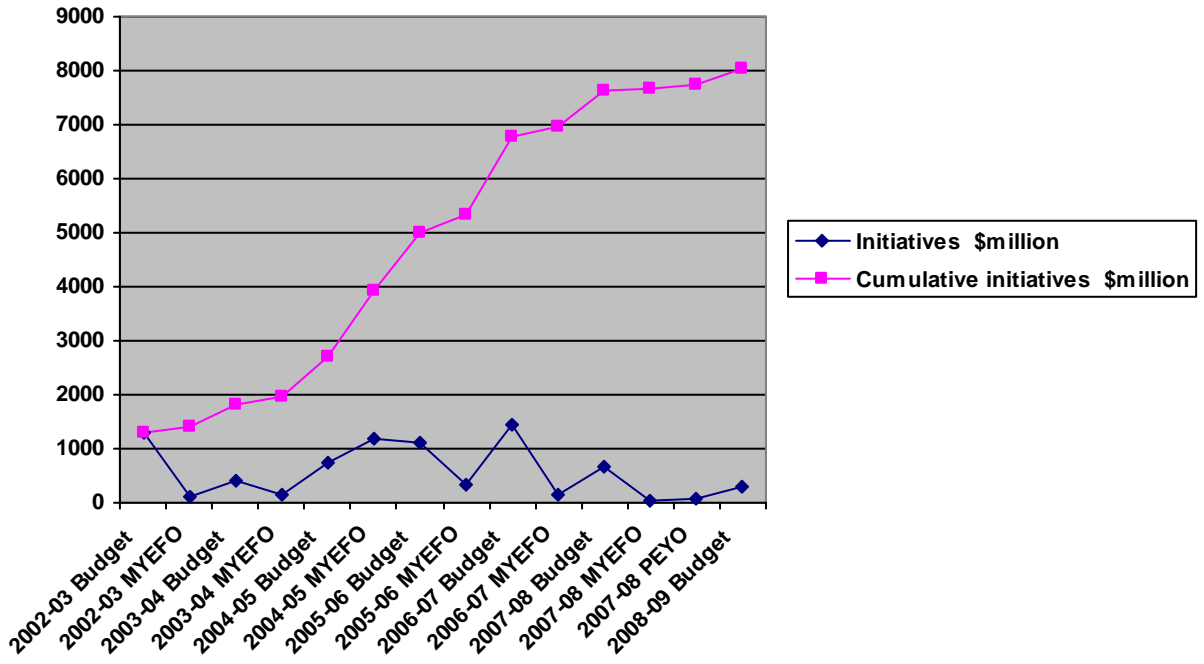
National Security Expenditure 2002-03 to 2008-09

Below is a table and chart of the expenditure.

Announcement	New initiatives \$million	Calculated Cumulative initiatives \$million
2002-03 Budget	1300	1300
2002-03 MYEFO	103	1403
2003-04 Budget	411	1814
2003-04 MYEFO	143	1957
2004-05 Budget	755	2712
2004-05 MYEFO	1200	3912
2005-06 Budget	1100	5012
2005-06 MYEFO	324	5336
2006-07 Budget	1459	6795
2006-07 MYEFO	161	6956
2007-08 Budget	665	7621
2007-08 MYEFO	43	7664
2007-08 PEYO (includes initiatives identified in the 2008-09 Budget where the funding for these initiatives have already been included in forward estimates.)	91	7755
2008-09 Budget (\$107.5 million came from funds met from Agency's existing resources)	283	8038

(a) This amount excludes initiatives where the funding has already been included in the forward estimates.

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Analysis

The key elements of the Budget were:

- Continuation of many of the Howard-era initiatives
- Fulfilling of pre-election commitments
- Questionable ‘new funding’ of some initiatives
- Cancelled or slowed previously announced national security initiatives

There is a continuation of many of the Howard-era initiatives including:

- Securing the Future: protecting our industries from biological, chemical and physical risks
- Natural Disaster Mitigation Program
- Indonesian movement alert list system
- National Action Plan for social cohesion, harmony and security
- Trusted Information Sharing Network

All pre-election commitments announced by the then Opposition Leader, Kevin Rudd, have been funded. These include:

- Office of National Security
- Clarke Inquiry into the case of Dr Mohamed Haneef
- Port security — increased inspection capacity
- Sworn Australian Federal Police officers

The creation of a Coast Guard and a Department of Homeland Security were not pre-election commitments announced by the then Opposition Leader, Kevin Rudd. These commitments were made by Shadow Ministers and others during opposition.

There are a number of initiatives which have been identified as ‘new’ money but they either were funded by agencies from their own existing resources (and thus they have stopped doing something else) or have involved the funds being transferred from one agency to the new agency. These include:

- Illegal Foreign Fishing — intelligence support
- Critical infrastructure protection
- Critical Infrastructure Protection Modelling and Analysis program
- Attorney-General’s Department secure communications

There are several initiatives where the funding is for only one more year and then a review will occur. This may indicate that changes to these areas may be considered, notably after the Homeland Security and Border Security Review. These include:

- Border protection — surveillance in Australia’s northern waters
- Critical infrastructure protection

Cancellation or slowing of previously announced national security initiatives include:

- Australian Federal Police airport liaison officer network
- Australian Federal Police surge capacity
- International Deployment Group workforce re-phasing
- Regional rapid deployment teams
- Office of Transport Security — reduction in overseas representation
- Regional maritime security capacity building

- National Community Crime Prevention Program
- Electronic Authentication and Verification
- Pandemic influenza preparedness — rapid deployment teams
- Chemical, biological and radiological incident response — provision of deployable mortuaries

Evolving definition of national security

The terms used to define the domestic dimensions of national security in the document are varied. This reflects a departure from the Howard-era's use of the term *national security* to mean both international security and domestic security.

In the Budget's discussion on "strengthening national security", it explicitly refers to international security and how both the Australian Defence Force (ADF) and Australian Federal Police (AFP), both contribute to this. It also links directly the contribution that development assistance to countries afflicted by poverty, especially in the Asia-Pacific region, and Australia's national security. This new focus to the elements of national security has resulted in significant budget increases to Defence, AFP and aid. See below a description of these initiatives.

Defence

The Budget meets the Government's commitment to provide 3 per cent real growth per year on average in Defence's underlying funding base to 2015-16. The Government has extended this funding guarantee to 2017-18. Growth rates in total Defence spending vary between years due to slippage in acquisitions and other factors. Real growth in total Defence spending is expected to average 4 per cent per year over the next four years, as the Defence White Paper is implemented.

Funding to Defence for ADF commitments in this Budget includes:

- \$429 million over three years to extend Australia's military involvement in Afghanistan to June 2009;
- \$166 million over two years to extend our military presence in Timor-Leste to June 2009; and
- \$14 million in 2008-09 to extend ADF support to the Regional Assistance Mission to Solomon Islands to June 2009.

The Government will meet its commitment to reduce Australia's military presence in Iraq by withdrawing the main land combat force, beginning mid-year, with other contingents to remain, at a total cost of \$155 million over two years. The Government will provide \$12 million over four years to trial free provisions of basic medical and dental care to ADF dependants in five locations. A further \$2 million will be provided to improve prevention and early intervention on mental health issues for current and former ADF members, from recruitment through to rehabilitation and resettlement into civilian life. Both of these initiatives will be funded through the reinvestment of internal savings identified by Defence.

AFP

The AFP is also contributing to international security and regional stability. Funding to the AFP for Budget initiatives include:

- \$53 million over two years for the AFP to assist Afghanistan's police to strengthen counter-narcotics measures;
- \$54 million over two years for the AFP to provide capacity building assistance to the Timor-Leste police; and
- \$75 million over four years for AFP assistance to Pacific policing, including in Samoa, Nauru, and Papua New Guinea.

Overseas development assistance

In responding to the enormous challenge of global poverty, funding for overseas development assistance will increase to around \$3.7 billion in 2008-09, from around \$3.2 billion in 2007-08.

The Government has taken steps to deliver its long-term commitment to achieve a ratio of Official Development Assistance to Gross National Income of 0.5 per cent by 2015-16 by meeting its interim target of 0.35 per cent a year early in 2009-10 and setting the target for 2011-12 to 0.38 per cent. Furthermore, the Government is focused on ensuring the effectiveness of Australia's aid program, signalled by the publication of Australia's first Annual Review of Development Effectiveness in March 2008.

Australia's overseas development assistance program assists developing countries to achieve long term sustainable growth. Economic growth is fundamental to reducing poverty and achieving the United Nations (UN) Millennium Development Goals (MDGs). By making greater use of multilateral organisations, the Government will strengthen its aid partnerships and improve the reach of Australia's assistance.

Reflecting these priorities, new initiatives include:

- \$300 million for improving access to clean water and effective sanitation in the Asia-Pacific region;
- \$200 million to support UN agency leadership of the global efforts to achieve the MDGs, as strengthened UN agency led global responses provide the opportunity for coordinated global development efforts; and
- \$127 million to establish a Pacific Region Infrastructure Fund to improve basic infrastructure in the Pacific, as reliable and effective infrastructure is fundamental to achieving economic growth.

Subtle change in Defence's principal focus

In the Budget, it states that Defence's principal focus is to ensure that Australia's interests are protected and advanced through the provision of military capabilities and the promotion of international security and stability. "It must prepare for and conduct military operations and other tasks... and it must shape, build and maintain defence capabilities that provide response options to the Government to meet a wide range of events and circumstances in which Australia's security interests are engaged".

This contrasts with the definition of defence from the 2007-08 Budget where it was stated that its "primary role is the defence of Australia and its interests". It notes that the defence forces need "to maintain the capacity to support current commitments and provide response options to the Government to meet the range of potential future domestic, regional and global scenarios. This includes working collaboratively with our neighbours and the broader international defence community and contributing to coalition operations in support of Australia's national interests."

Summary tables

Expense Measures

Expense measures since the 2007-08 MYEFO^(a)

	2007-08 \$m	2008-09 \$m	2009-10 \$m	2010-11 \$m	2011-12 \$m
AGRICULTURE, FISHERIES AND FORESTRY					
Pandemic influenza preparedness – rapid deployment teams	-	-2.8	-2.9	-	-
Securing the Future: protecting our industries from biological, chemical and physical risks – continuation	-	4.9	-	-	-
ATTORNEY-GENERAL'S					
Clarke Inquiry into the case of Dr Mohamed Haneef	-	2.2	-	-	-
Legal aid funding for national security trials	9.0	-	2.0	-	-
Ministerial Residences and Diplomatic Missions – Protective Security	0.1
Attorney-General's Department secure communications	-	-	-	-	-
Critical infrastructure protection	-	-	-	-	-
Critical Infrastructure Protection Modelling and Analysis program	-	2.3	2.3	2.3	2.3
Natural Disaster Mitigation Program – continuation	-	19.2	-	-	-
Office of National Security – establishment	..	-0.1	-0.1	-0.1	-0.1
Chemical, biological and radiological incident response – provision of deployable mortuaries	-	-0.8	-0.8	-	-
<i>Australian Customs Service</i>					
Border protection – surveillance in Australia's northern waters	-	1.1	-	-	-
Illegal Foreign Fishing – intelligence support	-	-0.3	-0.3	-0.3	-0.3
Port security – increased inspection capacity	-	3.1	3.1	3.2	3.4
<i>Australian Federal Police</i>					
Air Security Officer program	-	-	-	-	-
Counter-terrorism rapid deployment capability	-	-	-	-	-
Office of National Security – establishment	..	-0.1	-0.1	-0.1	-0.1
Australian Federal Police airport liaison officer network	-	-1.5	-	-	-
Australian Federal Police surge capacity	-	-2.5	-	-	-
International Deployment Group workforce re-phasing	-	-10.0	-	-	-
Regional rapid deployment teams	-	-2.2	-	-	-
Sworn Australian Federal Police officers – increase	-	5.3	10.3	16.9	53.4
<i>Australian Security Intelligence Organisation</i>					
Office of National Security – establishment	..	-0.1	-0.1	-0.1	-0.1
BROADBAND, COMMUNICATIONS AND THE DIGITAL ECONOMY					
National Security – critical infrastructure protection	-	-	-	-	-
DEFENCE					
<i>Department of Defence</i>					
Illegal Foreign Fishing – intelligence support	-	-	-	-	-
Critical infrastructure protection	-	-	-	-	-
Critical Infrastructure Protection Modelling and Analysis program	-	-	-	-	-
Enhanced counter-terrorism support	-	-	-	-	-
Improved Defence intelligence capability	-	-	-	-	-
National Threat Assessment Centre	-	-	-	-	-
Office of National Security – establishment	-0.3	-0.4	-0.6	-0.6	-0.6
FOREIGN AFFAIRS AND TRADE					
<i>Australian Secret Intelligence Service</i>					
Illegal Foreign Fishing – intelligence support	-	-0.4	-0.4	-0.4	-0.4
Enhanced intelligence capability	-	3.5	3.3	-	-
<i>Department of Foreign Affairs and Trade</i>					
Office of National Security – establishment	-0.1	-0.2	-0.3	-0.3	-0.3
HEALTH AND AGEING					
Human Influenza Pandemic Prevention and Preparedness	-2.0	-2.7	-	-	-
National Security – critical infrastructure protection	-	-	-	-	-
IMMIGRATION AND CITIZENSHIP					

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<i>Department of Immigration and Citizenship</i>					
Indonesian movement alert list system – continuation of funding	-	0.9	0.8	0.8	-
National Action Plan for social cohesion, harmony and security – continuation	-	-	-	-	-
INFRASTRUCTURE, TRANSPORT, REGIONAL DEVELOPMENT AND LOCAL GOVERNMENT					
<i>Department of Infrastructure, Transport, Regional Development and Local Government</i>					
National Security – critical infrastructure protection	-	-	-	-	-
Office of Transport Security – reduction in overseas representation	-	-1.6	-1.7	-1.9	-1.9
Regional maritime security capacity-building	-0.9	-2.4	-2.4	-2.1	-1.5
INNOVATION, INDUSTRY, SCIENCE AND RESEARCH					
<i>Department of Innovation, Industry, Science and Research</i>					
Electronic Authentication and Verification	-6.0	-8.4	-	-	-
PRIME MINISTER AND CABINET					
<i>Department of the Prime Minister and Cabinet</i>					
Human Influenza Pandemic Prevention and Preparedness	2.0	2.7	-	-	-
Homeland and Border Security – review	0.1	-	-	-	-
Office of National Security – establishment	0.6	0.8	1.2	1.3	1.3
<i>Office of National Assessments</i>					
Illegal Foreign Fishing – intelligence support	-	-0.1	-0.1	-0.1	-0.1
RESOURCES, ENERGY AND TOURISM					
<i>Department of Resources, Energy and Tourism</i>					
National Security – critical infrastructure protection	-	-	-	-	-
<i>Geoscience Australia</i>					
National Security – Critical Infrastructure Protection Modelling and Analysis program	-	-	-	-	-
Expenditure	11.8	46	22.2	24.5	60.4
Savings	-9.3	-36.6	-9	-6	-5.4

Legend

- .. Not zero, but rounded to zero.
- Nil.

(a) This statement reports all measures since the 2007-08 MYEFO. All financial impacts are changes since the 2007 Pre-Election Economic and Fiscal Outlook. A minus sign before an estimate indicates a reduction in expenses, no sign before an estimate indicates increased expenses.

Capital Measures

Capital measures since the 2007-08 MYEFO

	2007-08	2008-09	2009-10	2010-11	2011-12
	\$m	\$m	\$m	\$m	\$m
ATTORNEY-GENERAL'S					
<i>Attorney-General's Department</i>					
Ministerial Residences and Diplomatic Missions – Protective Security	1.3	0.4	-	-	-
National Security – Attorney-General's Department secure communications	-	-	-	-	-
<i>Australian Customs Service</i>					
Port security – increased inspection capacity	-	3.3	-	-	-
<i>Australian Federal Police</i>					
Sworn Australian Federal Police officers – increase	-	1.5	1.3	1.4	7.5
HEALTH AND AGEING					
National medical stockpile	-	124.7	41.2	-	-
FOREIGN AFFAIRS AND TRADE					
<i>Australian Secret Intelligence Service</i>					
National Security – enhanced intelligence capability	-	1.9	-	-	-

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Expenditure	1.3	131.8	42.5	1.4	7.5
Savings					

Legend

.. Not zero, but rounded to zero.

- Nil.

(a) This statement reports all measures since the 2007-08 MYEFO. All financial impacts are changes since the 2007 Pre-Election Economic and Fiscal Outlook. A minus sign before an estimate indicates a reduction in expenses, no sign before an estimate indicates increased expenses.

New initiatives

Administrative

1. Homeland and Border Security — review

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of the Prime Minister and Cabinet	0.1	-	-	-	-

The Government will provide \$0.1 million in 2007-08 for a comprehensive review of homeland and border security arrangements in Australia. The Homeland and Border Security Review is a part of the Government's commitment to examine Australia's homeland and border security arrangements. The review will report by 30 June 2008.

2. Office of National Security — establishment

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of the Prime Minister and Cabinet	0.6	0.8	1.2	1.3	1.3
Australian Security Intelligence Organisation	..	-0.1	-0.1	-0.1	-0.1
Attorney-General's Department	..	-0.1	-0.1	-0.1	-0.1
Australian Federal Police	..	-0.1	-0.1	-0.1	-0.1
Department of Foreign Affairs and Trade	-0.1	-0.2	-0.3	-0.3	-0.3
Department of Defence	-0.3	-0.4	-0.6	-0.6	-0.6
Total	-	-	-	-	-

The Government will provide \$5.2 million over five years to establish an Office of National Security within the Department of the Prime Minister and Cabinet, headed by a National Security Adviser. The objective of the Office of National Security is to develop, advise on and coordinate whole of government national security policy.

The cost of this measure will be partially met from within the existing resourcing of the Australian Federal Police, Australian Security Intelligence Organisation, Department of Defence, Attorney-General's Department and Department of Foreign Affairs and Trade. This measure delivers on the Government's election commitment.

3. Legal aid funding for national security trials

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	9.0	-	2.0	-	-

The Government will provide \$11.0 million over three years for the Expensive Commonwealth Criminal Cases Fund. This supplementation will allow the state-based legal aid commissions to meet trial costs arising from investigations into terrorism offences in Victoria and New South Wales (Operation Pendennis), without reducing the funding available for other areas of legal aid.

4. Clarke Inquiry into the case of Dr Mohamed Haneef

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	-	2.2	-	-	-

The Government will provide \$2.2 million in 2008-09 to establish an independent non-statutory inquiry headed by former New South Wales Supreme Court Judge, the Hon John Clarke QC, to inquire into the handling of the case of Dr Mohamed Haneef. The Inquiry will also examine and report on the effectiveness of cooperation, coordination and interoperability between Commonwealth agencies and with state law enforcement agencies relating to these matters.

Total costs for the Inquiry will be approximately \$4.2 million over two years from 2007-08. Funding of \$2.0 million will be met from within the existing resourcing of the Attorney-General's Department.

This measure delivers on the Government's election commitment.

Border security

5. Air Security Officer program

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	-	-	-	-

The Government will provide \$8.4 million in 2008-09 to continue funding for the *Air Security Officer* program, which provides a discreet anti-hijacking capability for Australian civil aviation by providing armed security personnel on board aircraft.

Provision for this funding has already been included in the forward estimates.

6. Indonesian movement alert list system — continuation of funding

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Immigration and Citizenship	-	0.9	0.8	0.8	-

The Government will provide an additional \$2.6 million over three years to further support and fund maintenance for Indonesia's movement alert list system until 30 June 2011. The development of the system is almost complete and implementation is expected to be finalised by mid 2008.

The project represents a partnership between the Indonesian and Australian immigration agencies that will strengthen Indonesia's capacity to protect its borders by rebuilding Indonesia's movement alert list system at five major ports and the immigration headquarters in Jakarta.

7. Support for existing information technology systems – Border security

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Immigration and Citizenship	10.4	16.8	16.1	3.9	-

The Government will provide \$47.2 million over four years to develop and maintain the Department of Immigration and Citizenship's core information technology systems. This funding will support a number of systems including electronic visas, Border Entry Systems and the Integrated Client System Environment used for onshore visa processing.

8. Port security — increased inspection capacity

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Customs Service	-	3.1	3.1	3.2	3.4
<i>Related capital (\$m)</i>					
<i>Australian Customs Service</i>	-	3.3	-	-	-

The Government will provide \$16.0 million over four years to the Australian Customs Service to increase its capacity to inspect and examine containers at regional ports in Launceston, Darwin, Townsville and Newcastle for illicit and potentially dangerous goods and other border risks.

This measure delivers on the Government's election commitment.

9. Border protection — surveillance in Australia's northern waters

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Customs Service	-	1.1	-	-	-

The Government will provide \$1.1 million in 2008-09 to the Australian Customs Service to continue providing 2,200 hours of aerial surveillance in Australia's northern waters to deter unauthorised arrivals. This funding is in addition to the funding already provided in the forward estimates (\$12.6 million in 2008-09, \$12.7 million in 2009-10, \$12.8 million in 2010-11 and \$13.0 million in 2011-12).

Future funding requirements will be reviewed in the 2009-10 Budget.

10. Patrol Vessel in Australian Northern Waters — extension

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Customs Service	-	-	-	-	-
<i>Related capital (\$m)</i>					
<i>Australian Customs Service</i>	-	-	-	-	-

The Government will provide \$35.7 million over two years from 2007-08 to retain the Australian Customs Vessel TRITON in the Australian Northern Waters. The vessel will monitor illegal foreign fishing and people smuggling operations. This measure includes capital funding of \$1.1 million over two years for the improvement of onboard living conditions of Customs officers.

Provision for this funding has already been included in the forward estimates.

Counter-terrorism capabilities

11. Counter-terrorism rapid deployment capability

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	-	-	-	-

The Government will provide \$34.1 million over four years from 2008-09 to maintain the Australian Federal Police's capacity to respond to terrorist attacks in regional countries and to assist in strengthening the counter-terrorism capabilities of regional law enforcement partners.

Provision for this funding has already been included in the forward estimates.

12. Enhanced counter-terrorism support

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Defence	-	-	-	-	-

The Government will provide \$58.0 million over four years from 2008-09 to maintain Australia's counter-terrorism capabilities and protect against possible threats to Australia's national security. This funding will allow the Department of Defence to maintain its capacity to provide analysis and assessment of high priority potential threats.

The cost of this measure will be met from within the existing resourcing of the Department of Defence.

Intelligence

13. National Threat Assessment Centre

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Defence	-	-	-	-	-

The Government will provide \$2.4 million over four years from 2008-09 to maintain the Department of Defence's contribution to the National Threat Assessment Centre. The Centre strengthens Australia's counter-terrorism capabilities by consolidating several agencies' threat assessment efforts into a single, dedicated unit based in the Australian Security Intelligence Organisation.

The cost of this measure will be met from within the existing resourcing of the Department of Defence.

14. Improved Defence intelligence capability

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Defence	-	-	-	-	-
<i>Related capital (\$m)</i>					
<i>Department of Defence</i>	-	-	-	-	-

The Government will provide \$23.8 million over four years from 2008-09 to enhance the Department of Defence's capability to meet high priority intelligence requirements. This measure includes \$4.6 million in capital funding for infrastructure and equipment costs. The cost of this measure will be met from within the existing resourcing of the Department of Defence.

15. Enhanced intelligence capability

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Secret Intelligence Service	-	3.5	3.3	-	-
<i>Related capital (\$m)</i>					
Australian Secret Intelligence Service	-	1.9	-	-	-

The Government will provide \$8.7 million over two years from 2008-09 to enhance the Australian Secret Intelligence Service's intelligence gathering capability in support of broader strategic activities.

The measure includes capital funding of \$1.9 million in 2008-09 for fit-out and equipment.

16. Illegal Foreign Fishing — intelligence support

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Defence	-	-	-	-	-
Office of National Assessments	-	-0.1	-0.1	-0.1	-0.1
Australian Customs Service	-	-0.3	-0.3	-0.3	-0.3
Australian Secret Intelligence Service	-	-0.4	-0.4	-0.4	-0.4
Total	-	-0.8	-0.8	-0.8	-0.8

The Government will provide \$8.4 million over four years to continue intelligence support to Australia's response and law enforcement operations in the Southern Ocean. This funding will assist in protecting Australia's sovereign rights over our Exclusive Economic Zone, help ensure a sustainable fishery, and uphold the integrity of the Commission for the Conservation of Antarctic Marine Living Resources.

The cost of this measure will be met from within the existing resourcing of the Department of Defence, the Office of National Assessments, the Australian Secret Intelligence Service and the Australian Customs Service.

This measure will provide savings of \$3.3 million over four years and delivers on the Government's commitment to responsible economic management.

Resilience

17. Critical infrastructure protection

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	-	-	-	-	-
Department of Defence	-	-	-	-	-
Department of Broadband, Communications and the Digital Economy	-	-	-	-	-
Department of Health and Ageing	-	-	-	-	-
Australian Communications and Media Authority	-	-	-	-	-
Department of Infrastructure, Transport, Regional Development and Local Government	-	-	-	-	-
Department of Resources, Energy and Tourism	-	-	-	-	-
Total	-	-	-	-	-

The Government will provide \$8.8 million in 2008-09 to continue the critical infrastructure protection program. The program helps to ensure there are adequate levels of protective security for critical infrastructure from natural and other disasters.

The Department of Defence will meet costs of \$1.5 million from within its existing resourcing and provision for the remaining funding for 2008-09 has already been included in the estimates. Funding requirements beyond 2008-09 will be reviewed in the 2009-10 Budget.

18. Critical Infrastructure Protection Modelling and Analysis program

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	-	2.3	2.3	2.3	2.3
Department of Defence	-	-	-	-	-
Geoscience Australia	-	-	-	-	-
Total	-	2.3	2.3	2.3	2.3

The Government will provide \$23.4 million over four years (including \$9.2 million in new funding) to further develop the Critical Infrastructure Protection Modelling and Analysis program, which uses computer models to simulate the effect of disasters on Australia's people, infrastructure and economy. The program helps to develop plans to protect communities from natural and human-made disasters.

Provision for funding of \$6.0 million over four years for the Attorney-General's Department and \$0.8 million over four years for Geoscience Australia has already been included in the forward estimates.

The Department of Defence will absorb costs of \$7.4 million over four years from within its existing resourcing.

19. Natural Disaster Mitigation Program — continuation

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	-	19.2	-	-	-

The Government will provide \$19.2 million in 2008-09 for the continuation of the Natural Disaster Mitigation Program, which assists the delivery of projects that mitigate the impact of natural disasters in Australia. The program operates under a cost-sharing agreement with the States and Territories to focus mitigation activities in areas of highest need.

20. National Action Plan for social cohesion, harmony and security — continuation

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Immigration and Citizenship	-	-	-	-	-

The Government will provide \$6.6 million over two years from 2010-11, bringing total funding over four years to \$14.2 million, to continue the national action plan for social cohesion, harmony and security. The funding will continue to be provided for projects with community organisations that help promote integration, wider community engagement and participation by Muslims in social, sport, arts and other cultural and civic activities. It will also provide continued support for ongoing dialogue with the Muslim community and fund further research into the causes of social disharmony within the Australian community. Provision for this funding has already been included in the forward estimates.

Physical and information security

21. Ministerial Residences and Diplomatic Missions — Protective Security

Capital (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	1.3	0.4	-	-	-
<i>Related expense (\$m)</i>					
<i>Attorney-General's Department</i>	0.1

The Government will provide \$1.9 million over five years to install and upgrade security systems at Ministers' residences and Diplomatic and Consular Missions.

22. Attorney-General's Department secure communications

Capital (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	-	-	-	-	-
<i>Related expense (\$m)</i>					
<i>Attorney-General's Department</i>	-	-	-	-	-

The Government will provide \$7.5 million over four years from 2008-09 to upgrade secure communication and information sharing facilities for the Attorney-General's Department. The measure includes \$5.4 million in capital funding for hardware, software and physical security upgrades.

The cost of this measure will be met from within the existing resourcing of the Attorney-General's Department.

Law enforcement

23. Sworn Australian Federal Police officers — increase

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	5.3	10.3	16.9	53.4
<i>Related capital (\$m)</i>					
<i>Australian Federal Police</i>	-	1.5	1.3	1.4	7.5

The Government will provide \$191.9 million over five years (including \$94.4 million in 2012-13) to deliver an additional 500 sworn Australian Federal Police officers. The additional officers will work on high impact criminal investigations relating to transnational and domestic crime, counter terrorism, high tech crime, fraud, money laundering, people smuggling, drug trafficking, and child sexual exploitation.

This measure delivers on the Government's election commitment.

Pandemic influenza

24. COAG — Human Influenza Pandemic Prevention and Preparedness

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of the Prime Minister and Cabinet	2.0	2.7	-	-	-
Department of Health and Ageing	-2.0	-2.7	-	-	-
Total	-	-	-	-	-

The Government will provide \$4.7 million over two years to ensure a whole of government approach to pandemic preparedness in Australia. This includes both coordination across State and Territory governments and Australian Government agencies.

25. National Medical Stockpile — replenishment

Capital (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Health and Ageing	-	124.7	41.2	-	-
<i>Related expense (\$m)</i>					
<i>Department of Health and Ageing</i>	-	0.6	-	-	-

The Government will provide \$166.5 million over two years to replace expiring National Medical Stockpile pharmaceuticals and pandemic vaccines. This will include purchasing pharmaceuticals that would be available to assist in responding to a possible influenza pandemic or a chemical, biological or radiological incident. The Government will continue to examine the make-up of the Stockpile, based on current and future threats and consider funding for 2010-11 and beyond following the examination.

The National Medical Stockpile was created in 2002 as a strategic reserve of medications and medical equipment to respond to potential mass casualty emergencies or health disasters.

Revenue initiatives

26. Increase in the Passenger Movement Charge

Revenue (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Customs Service	-	106.3	111.2	117.7	124.1

The Government will increase the Passenger Movement Charge from 1 July 2008 by \$9, from \$38 to \$47 per passenger. This increase is estimated to raise \$459.3 million over four years. The increase will contribute to offsetting the cost of a range of aviation security initiatives that until now have not been cost recovered. The Passenger Movement Charge also recovers the costs of processing international passengers at international airports and maritime ports, and the cost of issuing short-term visas overseas.

The cost of this measure will be offset from within the existing resourcing of the Department of Health and Ageing.

Other relevant national security initiatives which are not counted as homeland security initiatives

27. Asia-Pacific Centre for Civil-Military Cooperation

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Defence	-	-	-	-	-

The Government will provide \$5.1 million over four years from 2007-08 for the establishment of an Asia-Pacific Centre for Civil-Military Cooperation in Queanbeyan, New South Wales. The Centre will provide training and will liaise with Australian and international government and non-government organisations to help Australia to develop future responses to stabilisation, reconstruction and peace building needs in the Asia-Pacific region.

The cost of this measure will be met from within the existing resourcing of the Department of Defence.

This measure delivers on the Government's election commitment.

28. Overseas development assistance — enhanced Australian Federal Police deployment to Afghanistan

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	14.4	23.6	-	-
<i>Related revenue (\$m)</i>					
Australian Taxation Office	-	-0.4	-0.4	-	-
<i>Related capital (\$m)</i>					
Australian Federal Police	-	9.0	-	-	-

The Government will provide \$47.0 million over two years (including capital funding of \$9.0 million) to the Australian Federal Police to deploy up to 12 officers to Afghanistan to assist the Afghan National Police with counter narcotics and police reform. This measure is expected to lead to a reduction in revenue of \$0.8 million due to Australian Federal Police officers receiving concessional income tax treatment for their base pay and allowances while on deployment.

This measure delivers on the Government’s election commitment and is part of the Government’s commitment to increase Australia’s overseas development assistance over the long term.

29. Overseas development assistance — Pacific Police Development Program

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	13.3	19.0	21.1	21.5
Attorney-General’s Department	-	1.0	1.3	1.4	1.4
Total	-	14.3	20.3	22.5	23.0
<i>Related revenue (\$m)</i>					
Australian Taxation Office	-	-0.7	-0.9	-0.9	-0.9

The Government will provide \$80.1 million over four years to provide assistance in relation to the review and reform of criminal justice legislation, to provide capacity-building assistance to the police forces of Samoa, Nauru and Papua New Guinea and to continue the Pacific Regional Policing Initiative. This measure is expected to lead to a reduction in revenue of \$3.4 million due to Australian Federal Police officers receiving concessional income tax treatment for their base pay and allowances while on deployment.

Funding for the Australian Federal Police is provided for mission-based costs only. Base salary, training and other general expenses for this deployment are included in the base funding for the Australian Federal Police International Deployment Group.

This measure is part of the Government’s commitment to increase Australia’s overseas development assistance over the long term.

30. Overseas development assistance — strengthening regional financial intelligence units

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Transaction Reports and Analysis Centre	-	-	-	-2.7	-2.7

The Government will provide \$5.5 million over two years to the Australian Transaction Reports and Analysis Centre (AUSTRAC) to provide capacity building assistance to their South East Asian Financial Intelligence Unit counterparts for the detection and deterrence of money laundering and terrorism financing. This measure will also assist the development and

implementation of IT solutions aimed at identifying terrorism financing activities. The cost of this measure will be met from within the existing resourcing of AUSTRAC. The measure will cease on 30 June 2010, returning savings of \$2.7 million in each of 2010-11 and 2011-12. This measure is part of the Government's commitment to increase Australia's overseas development assistance over the long term.

31. Overseas development assistance — Timor-Leste Police Development Program

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	16.5	34.6	-	-
<i>Related revenue (\$m)</i>					
Australian Taxation Office	-	-1.4	-3.4	-	-
<i>Related capital (\$m)</i>					
Australian Federal Police	-	1.5	1.0	-	-

The Government will provide \$53.7 million over two years to the Australian Federal Police to deploy personnel to Timor-Leste to build capacity within the Policia Nacional de Timor-Leste. This measure is expected to lead to a reduction in revenue of \$4.8 million due to Australian Federal Police officers receiving concessional income tax treatment for their base pay and allowances while on deployment. This measure includes capital funding of \$2.5 million over two years to purchase specialist equipment for the Policia Nacional de Timor-Leste.

Funding is provided for mission-based costs only. Base salary, training and other general expenses for this deployment are included in the base funding for the Australian Federal Police International Deployment Group

This measure is part of the Government's commitment to increase Australia's overseas development assistance over the long term.

32. Securing the Future: protecting our industries from biological, chemical and physical risks — continuation

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Agriculture, Fisheries and Forestry	-	4.9	-	-	-

The Government will provide \$4.9 million in 2008-09 to continue to improve Australia's ability to detect and respond to biosecurity threats, and to minimise the costs to industry and governments caused by established pests and exotic pest and disease incursions.

33. Australian Commission for Law Enforcement Integrity — increased operational resourcing

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Commission for Law Enforcement Integrity	-	0.8	2.0	2.0	2.0
<i>Related capital (\$m)</i>					
<i>Australian Commission for Law Enforcement Integrity</i>	-	0.8	-	-	-

The Government will provide \$7.5 million over four years to the Australian Commission for Law Enforcement Integrity to enhance its capacity to undertake investigations and collect intelligence. This will support the Commission in its mission to investigate cases of, and help prevent, serious and systemic corruption issues in the Australian Federal Police and the Australian Crime Commission. The additional funding will also be used to enhance the agency’s corporate governance and to allow it to assess the Australian Federal Police’s and Australian Crime Commission’s anti-corruption plans.

34. Quarantine Research and Preparedness Plan

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Agriculture, Fisheries and Forestry	0.5	1.8	1.9	1.2	-

The Government will provide \$5.4 million over four years to implement a comprehensive Quarantine Research and Preparedness Plan to minimise the impacts of pests, diseases and contaminants on Australia’s agriculture, fisheries and forestry industries.

The funding includes provision for development and implementation of a National Fruit Fly Strategy, continued development of Australia’s ability to rapidly and accurately diagnose plant pests and diseases, and development and piloting of a model for on-farm biosecurity planning.

This measure delivers on the Government’s election commitment.

35. Safer Suburbs program

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General’s Department	1.5	6.0	7.5	-	-

The Government will provide funding of \$15.0 million over three years to fund grants under the *Safer Suburbs program*. The program aims to reduce crime, anti-social behaviour and gang activity through a range of measures, including the installation of closed circuit television cameras and improved street lighting

Funding for this measure will be provided from the redirection of funds from the *National Community Crime Prevention Program*.

This measure delivers on the Government’s election commitment.

See also the related savings measure titled *National Community Crime Prevention Program* in the Attorney-General’s portfolio.

36. Schools Security Program

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	1.0	5.0	7.0	7.0	5.0

The Government will provide \$25.0 million over five years to improve security at schools. Specific security needs will be identified through security assessments developed in consultation with relevant federal and state police and security organisations. This measure delivers on the Government's election commitment.

37. Cyber-safety Plan

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	8.7	12.7	13.2	13.0
Department of Broadband, Communications and the Digital Economy	-	7.3	32.5	6.6	4.9
Australian Communications and Media Authority	-	5.5	3.0	2.8	2.8
Office of the Director of Public Prosecutions	-	2.8	2.8	2.8	2.9
Total	-	24.3	51.1	25.4	23.6
<i>Related capital (\$m)</i>					
Australian Federal Police	-	0.7	0.6	0.1	-

The Government will provide \$125.8 million over four years to establish the *Cyber-safety Plan*.

- The *Cyber-safety Plan* will provide a range of initiatives to combat online threats and protect children from inappropriate material on the internet, through activities such as an education program for teachers and the community, Internet Service Provider level filtering of an expanded Australian Communications and Media Authority blacklist, examination of options to allow families to exclude other unwanted content, a Youth Advisory Group to assist the Government to formulate age-appropriate measures to protect children, an expanded Consultative Working Group focussed on cyber-safety issues, a dedicated website for children and research projects on cyber-safety issues.
- From 2009-10, Internet Service Providers will receive a one-off subsidy towards the costs of installing Internet Service Providers filters. This funding will largely occur in 2009-10 with funding in following years only for new providers.
- This measure will continue funding for the Australian Federal Police and the Office of the Director of Public Prosecutions for the investigation and prosecution relating to incidents of child sexual exploitation.

See also the related savings measure titled *Protecting Australian Families Online* in the Broadband, Communications and the Digital Economy portfolio.

This measure delivers on the Government's election commitment.

38. Anti-whaling action — aerial monitoring

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of the Environment, Water, Heritage and the Arts	0.7	-	-	-	-

The Government provided \$0.7 million in 2007-08 for the use of an A319 aircraft, operated by the Australian Antarctic Division, to conduct surveillance flights to monitor and collect

information on Japanese whaling fleet activities in the Southern Ocean during the 2007-08 whaling season.

Further information can be found in the press release of 19 December 2007 issued by the Ministers for the Environment, Heritage and the Arts and Foreign Affairs.

Cancelled or slowed previously announced national security initiatives

39. Australian Federal Police airport liaison officer network

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	-1.5	-	-	-

The Government will not proceed with full funding for the measure *National Security — Australian Federal Police airport liaison officer network*, announced in the *Mid-Year Economic and Fiscal Outlook 2003-04*. The network provides an Australian Federal Police coordination point at major airports for national security related issues.

Half of the funding to maintain the liaison officer network will be provided instead from within the existing resourcing of the Australian Federal Police. Separate funding of \$1.5 million for the remaining cost of maintaining the network at current levels has been retained in the estimates for 2008-09. Provision for funding from 2009-10 to 2011-12 has been included in the forward estimates, pending a review of the measure in the 2009-10 Budget. This measure will provide savings of \$1.5 million in 2008-09 and delivers on the Government's commitment to responsible economic management.

40. Australian Federal Police surge capacity

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	-2.5	-	-	-

The Government will not proceed with funding for the measure *National Security — Australian Federal Police surge capacity*, announced in the *Mid-Year Economic and Fiscal Outlook 2004-05*.

Funding to maintain a surge capacity at current levels will be provided from within the existing resourcing of the Australian Federal Police.

Provision for funding from 2009-10 to 2011-12 has already been included in the forward estimates, pending a review of the measure in the 2009-10 Budget.

This measure will provide savings of \$2.5 million in 2008-09 and delivers on the Government's commitment to responsible economic management.

41. International Deployment Group workforce re-phasing

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	-10.0	-	-	-

The Government will reduce funding for the Australian Federal Police's International Deployment Group in 2008-09. The planned growth in the International Deployment Group's staffing capacity has been deferred by one year to 2009. The International Deployment Group provides the Australian Federal Police with capacity to respond quickly and comprehensively to international crisis situations and to help strengthen law enforcement capabilities across the region.

This re-phasing of workforce capability has been undertaken as the International Deployment Group is expected to have sufficient capacity in 2008-09 to conduct its current mission. This measure will provide savings of \$10.0 million in 2008-09 and delivers on the Government's commitment to responsible economic management.

42. National Security — regional rapid deployment teams

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Australian Federal Police	-	-2.2	-	-	-

The Government will not proceed with full funding for the measure *National Security — regional rapid deployment teams*, announced in the *Mid-Year Economic and Fiscal Outlook 2004-05*.

Half of the funding to maintain rapid deployment teams for security incidents at regional Australian airports will instead be provided from within the existing resourcing of the Australian Federal Police in 2008-09. Separate funding of \$2.2 million for the remaining cost of maintaining the rapid response capability at current levels has been retained in the estimates for 2008-09.

Provision for funding from 2009-10 to 2011-12 has been included in the forward estimates, pending a review of the measure in the 2009-10 Budget.

This measure will provide savings of \$2.2 million in 2008-09 and delivers on the Government's commitment to responsible economic management.

43. Office of Transport Security — reduction in overseas representation

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Infrastructure, Transport, Regional Development and Local Government	-	-1.6	-1.7	-1.9	-1.9

The Government will reduce funding, from 1 July 2008, for the Office of Transport Security's overseas representation which provides for the overseas posting of liaison officers in regard to aviation and maritime security. The liaison function will be maintained through a greater reliance on periodic visits, Australian embassies and the remaining posted liaison officers.

This measure will provide savings of \$7.1 million over four years and delivers on the Government's commitment to responsible economic management.

44. Regional maritime security capacity-building

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Infrastructure, Transport, Regional Development and Local Government	-0.9	-2.4	-2.4	-2.1	-1.5

The Government will not proceed with funding for additional regional maritime security capacity-building.

This measure will provide savings of \$9.3 million over five years and delivers on the Government's commitment to responsible economic management.

This measure was announced by the Minister for Finance and Deregulation on 6 February 2008.

45. National Community Crime Prevention Program

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	-	-12.4	-12.6	-12.8	-13.0

The Government will redirect funding for the *National Community Crime Prevention Program* to the new *Safer Suburbs Program*, which aims to reduce crime, anti-social behaviour and gang activity.

This measure will provide offsetting savings of \$50.8 million and delivers on the Government's commitment to responsible economic management.

See also the related expense measure titled *Safer Suburbs Program* in the Attorney-General's portfolio.

46. Electronic Authentication and Verification

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Innovation, Industry, Science and Research	-6.0	-8.4	-	-	-
<i>Related capital (\$m)</i>					
Department of Innovation, Industry, Science and Research	-1.7	-1.5	-	-	-

The Government will not proceed with funding for the Electronic Authentication and Verification (VANguard system). The VANguard system was being developed to provide electronic validation, authentication and notary services. Further development in this area will be met from within existing resourcing of the Department of Innovation, Industry, Science and Research.

This measure will provide savings of \$17.6 million over two years (including \$7.7 million in 2007-08) and delivers on the Government's commitment to responsible economic management.

47. Pandemic influenza preparedness — rapid deployment teams

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Department of Agriculture, Fisheries and Forestry	-	-2.8	-2.9	-	-

The Government will not proceed with funding in 2008-09 and 2009-10 for the *Pandemic influenza preparedness — rapid deployment teams for thermal scanning at airports* measure announced in the *Mid-Year Economic and Fiscal Outlook 2007-08*. The measure will proceed, with costs met from within the existing resourcing of the Department of Agriculture, Fisheries and Forestry.

This measure will provide savings of \$5.8 million over two years and delivers on the Government's commitment to responsible economic management.

48. Chemical, biological and radiological incident response — provision of deployable mortuaries

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Attorney-General's Department	-	-0.8	-0.8	-	-

The Government will not proceed with funding for the purchase of deployable mortuaries announced in the 2006-07 Budget. The Attorney-General's Department has determined that

deployable mortuaries could be more effectively delivered through a service agreement with a commercial provider.

This measure will provide savings of \$1.6 million over two years and delivers on the Government's commitment to responsible economic management.

49. Responsible Economic Management — Protecting Australian Families Online

Expense (\$m)	2007-08	2008-09	2009-10	2010-11	2011-12
Office of the Director of Public Prosecutions	-	-2.8	-2.8	-2.8	-2.9
Australian Communications and Media Authority	-	-5.1	-3.1	-3.2	-3.2
Australian Federal Police	-	-9.4	-13.6	-13.7	-13.7
Department of Broadband, Communications and the Digital Economy	-46.7	-32.7	-6.0	-	-
Total	-46.7	-49.9	-25.5	-19.7	-19.8
<i>Related capital (\$m)</i>					
<i>Australian Federal Police</i>	-	-0.7	-0.6	-0.1	-

The Government will not proceed with funding for the *Protecting Australian Families Online* program. The program will be replaced by the new *Cyber-safety Plan*. The *Cyber-safety Plan* continues the role of the Australian Federal Police and the Office of the Director of Public Prosecutions in investigating and prosecuting internet offenders.

This measure will provide savings of \$163.0 million over five years to offset the Government's election commitment to the *Cyber-safety Plan*, and delivers on the Government's commitment to responsible economic management.

See also the related expense measures titled *Cyber-safety Plan* in the Broadband, Communications and the Digital Economy portfolio.

This measure was announced by the Minister for Finance and Deregulation on 6 February 2008.